

FEDERAL TRANSIT ADMINISTRATION

# Transit Asset Management (TAM)

Notice of Proposed Rulemaking (NPRM)

October 2015



## Today's Presentation

- Transit Asset Management Background
- NPRM Outline
- Tools
- Next Steps





#### This Webinar Is:

- A forum for FTA to explain what is covered in the NPRM
- This webinar will be recorded and transcribed
- A copy of this presentation will be publicly available in the NPRM docket and on FTA's website.

#### This is not:

- A public hearing for providing comments or posing questions about implementation
- A forum to discuss issues not included in the NPRM

#### **About Questions**

We can discuss clarifying questions

#### We cannot discuss:

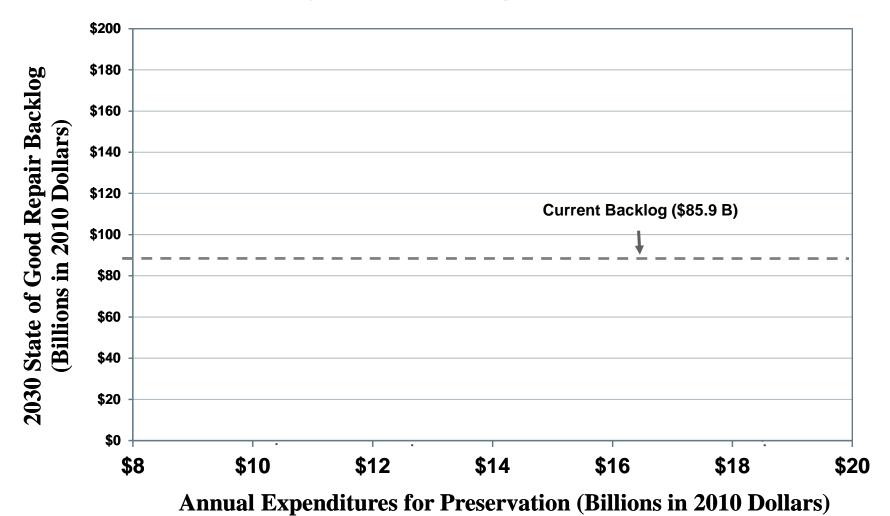
- Questions about implementation
- Comments about implementation
- Suggestions related to proposals



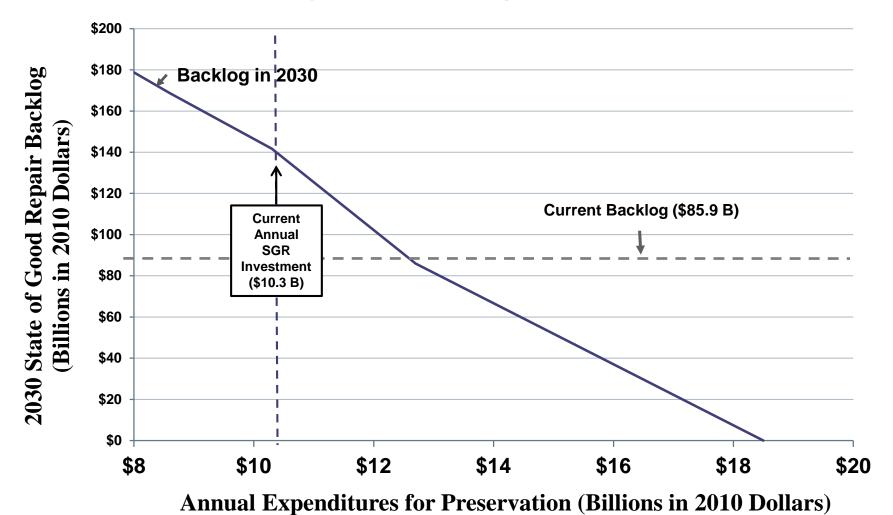
# What is Transit Asset Management?

Transit Asset Management (TAM) is a business model that uses the condition of assets to guide the optimal prioritization of funding at transit properties in order to keep our transit networks in a State of Good Repair (SGR).

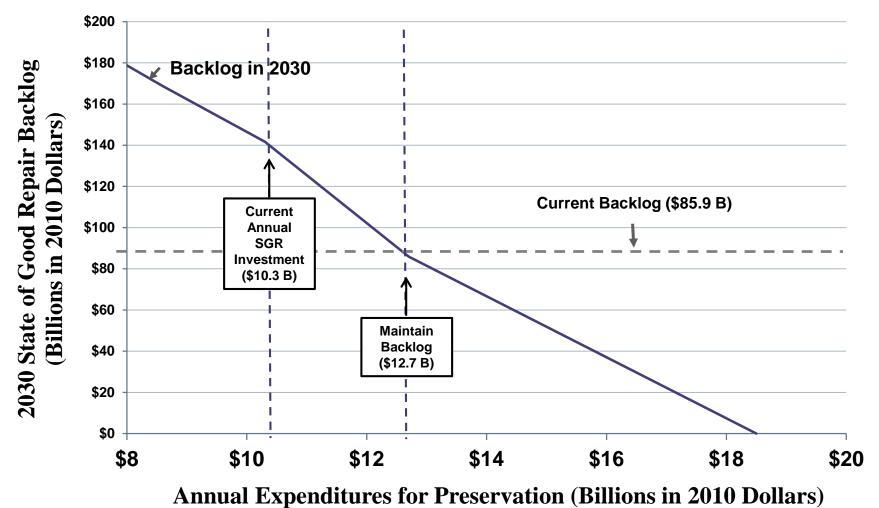




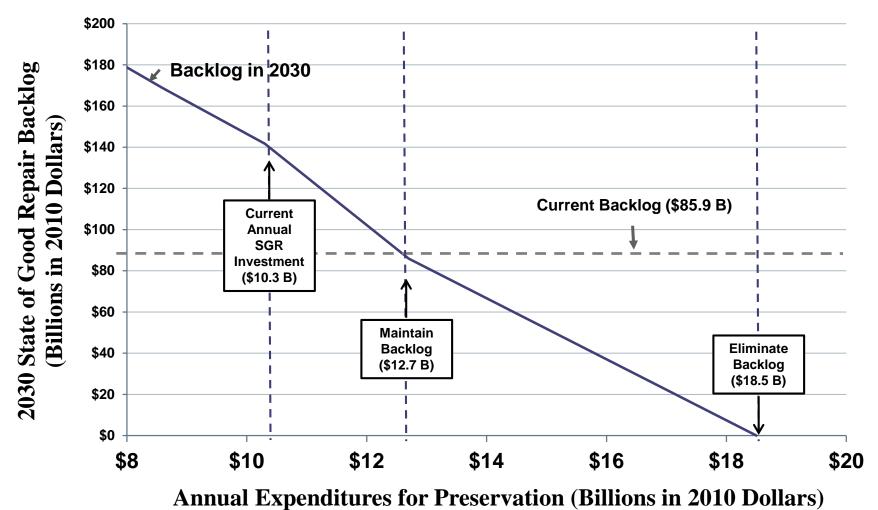




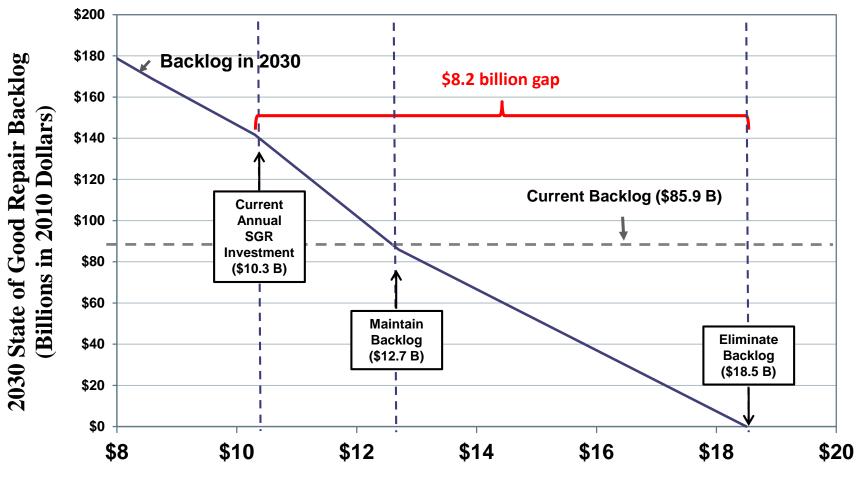












**Annual Expenditures for Preservation (Billions in 2010 Dollars)** 



# MAP-21 Performance Management Framework

#### **FTA**

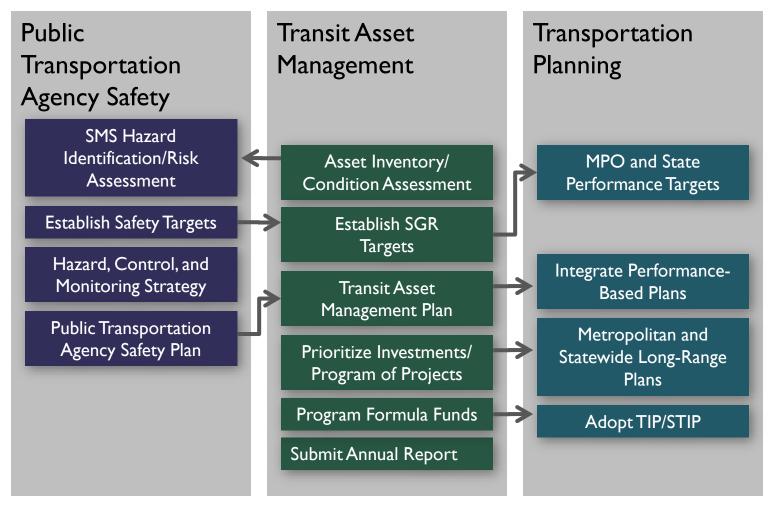
- National Public Transit SafetyPlan
- Public Transportation Agency Safety Plan
- Transit Asset Management

#### **FHWA**

- Safety Performance
- Pavement and Bridge Condition
- System Performance & CMAQ
- Highway Safety Improvement Program
- Highway Asset ManagementPlan
- Statewide and Metropolitan Planning



# Linking Proposed Regulations





## Where Are We In the Process?

Comment Deadline is November 30, 2015

MAP-21 Passed (7/2012) Informal Outreach (2012-2013) ANPRM Open for Comment (10/2013) NPRM Open for Comment (9/30/15)

Comment Review

Final Rule Issued



#### Prior Outreach

- Conducted Online Dialogue Dec. 2012 to Jan. 2013
  - 739 registered users, 146 total comments, and nearly 1,500 votes on comments
- Released an Advance Notice of Proposed Rulemaking (ANPRM) October 2013
  - Posed 123 questions on TAM and Safety
  - Received comments from 167 responders



## Transit Asset Management NPRM Outline

- A. General Provisions
- B. National Transit Asset Management System
- C. Transit Asset Management Plans
- D. Performance Management
- E. Recordkeeping and Reporting Requirements



## A. General Provisions





#### A. General Provisions

### Purpose

 To help achieve and maintain a state of good repair for the nation's public transportation systems

## Applicability

• All recipients or subrecipients of Federal financial assistance under 49 U.S.C. Chapter 53 that own, operate, or manage capital assets used in the provision of public transportation

#### Definitions



# B. National Transit Asset Management System





## National Transit Asset Management System

**Define** Require **Establish** Report Receive TAM data to Technical state of SGR Plans for the NTD perforgood assistance from FTA repair all mance recipients measures and subrecipients



## State of Good Repair

The condition in which a capital asset is able to operate at a **full level of performance**. This means the asset:

- 1. Is able to perform its designed function,
- 2. Does not pose a known unacceptable safety risk, and
- 3. Its lifecycle investments have been met or recovered.



## Potential Cross-Cutting Impacts of SGR Definition

- State of Good Repair Grants (§ 5337) are to "maintain [transit] systems in a state of good repair"
- The National Public Transportation Safety Plan(§ 5329)
   must include the definition of state of good repair
- Metropolitan and Statewide Plans (§ 5303 & 5304) must include transit state of good repair performance targets
- Core Capacity projects (§ 5309(a)(2)) exclude "elements designed to maintain a state of good repair"
- Expedited Project Delivery Certifies that system is in state of good repair



# C. Transit Asset Management Plans





## **Applicability**

All providers who are recipients or subrecipients of Federal financial assistance under 49 U.S.C. Chapter 53.

#### Tier I

- Operates rail
- or
- Over 100 vehicles in peak revenue service

#### Tier II

- Does not operate rail and
- 100 or fewer vehicles in peak revenue service

or

 Exclusively receives Federal funds from 5310 or 5311 programs







## Responsibility for TAM Plan Development

- Each transit provider must designate an Accountable Executive
- Plan Coordination
  - A Tier I provider must develop its own TAM Plan
  - A Tier II provider may participate in a Group Plan or opt out and develop its own TAM Plan
  - A Group Plan participant must collaborate with the sponsor in the development of the plan
- Eligible activity under § 5337, § 5307 & § 5311



## Group Plans

- Group Plans compiled by a sponsor
  - Generally the State DOT or Designated § 5307 or § 5310 Recipient
- Tier II providers may participate in a single Group Plan or may choose to opt out and develop their own TAM Plans
- A Tier I provider can only participate in a Group Plan as a sponsor



## Proposed TAM Plan Elements

- I. Inventory of Capital Assets
- 2. Condition Assessment
- 3. Decision Support Tools
- 4. Investment Prioritization
- 5. TAM and SGR Policy
- 6. Implementation Strategy
- 7. List of Key Annual Activities
- 8. Identification of Resources
- 9. Evaluation Plan

#### **All Providers**

(Tier I & II)



Tier I only

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## I. Inventory of Capital Assets



- A listing of all capital assets that a transit provider owns, operates, or manages
  - Includes leased assets and assets operated under contract
  - Includes all assets that would be included in a Program of Projects
- May use existing inventories already collected
  - E.g., existing rolling stock and equipment reports
- Include assets acquired without FTA funds



## Examples of Asset Categories and Classes

Category Class

Rolling Stock	<ul><li>Railcars</li><li>Buses</li><li>Paratransit Vehicles</li></ul>	<ul><li>Cutaways</li><li>Cars and Vans</li><li>Ferries</li></ul>
Facilities	<ul><li>Administration</li><li>Maintenance</li></ul>	<ul><li>Depots or Terminals</li><li>Parking Garages</li></ul>
Infrastructure	<ul><li>Rail-Fixed Guideway</li><li>Signal Systems</li><li>Structures</li><li>Catenary</li></ul>	<ul><li>Mechanical Systems</li><li>Electrical Systems</li><li>IT Systems</li></ul>
Equipment	<ul><li>Construction</li><li>Service Vehicles</li></ul>	<ul><li>Maintenance</li></ul>



### 2. Condition Assessment



- A rating of the inventoried assets
  - E.g., age; good/fair/poor; percentage of residual life
- Ratings should be sufficiently detailed to monitor performance and plan capital investment
- Condition assessments may be collected at the individual or asset class level



## 3. Decision Support Tools



- List analytical process(es) used to make investment prioritization
  - To estimate capital investment needs over time
  - To assist in prioritization
- The tool does not have to be software



#### 4. Investment Prioritization



- A ranked listing of proposed projects and programs ordered by year of planned implementation
- Prioritization locally determined based on policy and need
- Must adequately consider
  - Identified unacceptable safety risks
  - Accessibility requirements
- Fiscally constrained based on estimated funding levels



## 5. TAM and SGR Policy



- Transit provider's vision
- Executive-level direction to support the goals of the TAM program
- Documented commitment to achieving SGR
- Defines TAM objectives
- Defines and assigns roles and responsibilities



## 6. Implementation Strategy

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 Operational level process for implementing TAM Plan

## 7. List of Key Annual Activities



- Description of actions needed to implement TAM Plan for each year of the plan's horizon
  - E.g., software development, coordination between maintenance and finance offices



#### 8. Identification of Resources



 E.g., staff time, technology requirements, funding, etc.

#### 9. Evaluation Plan



 How TAM activities will be monitored, evaluated, and updated to ensure the continuous improvement of TAM practices



#### **TAM Plan Timeframes**

- Plans would be updated in their entirety at least every 4 years
  - Coincide with relevant (Statewide) Transportation Improvement Program
  - Cover at least 4 years
  - Should be amended during the horizon period when there is a significant change
- Initial TAM Plans completed no later than
   2 years after effective date.



### D. Performance Measurement





## Performance Tracked by Asset Class

Class Category Rolling Stock Class Types in Provider's Inventory **Facilities** Class Types in Provider's Inventory Infrastructure Rail Track, Guideway, Signals and Systems Equipment Nonrevenue Vehicles



#### Proposed Performance Measures

- Rolling Stock: Age
  - Percentage of revenue vehicles within a particular asset class that have met or exceeded their Useful Life Benchmark (ULB)
- Facilities: Condition
  - Percentage of facilities with a condition rating below 3.0 on the FTA Transit Economic Requirements Model (TERM) scale (I=Poor to 5=Excellent)
- Infrastructure: Performance
  - Percentage of guideway directional route miles with performance restrictions by class
- Equipment: Age
  - Percentage of vehicles that have met or exceeded their ULB



## Useful Life Benchmark (ULB)

- ULB ≠ Useful life for FTA grant programs
- Useful Life Benchmark is defined as the expected lifecycle of a capital asset for a particular Transit Provider's operating environment, or the acceptable period of use in service for a particular Transit Provider's operating environment.
- ULB takes into account a provider's unique operating environment (geography, service frequency, passenger loads)

## Targets for Proposed Performance Measures

- Set targets annually for each asset class
- Supported by data
  - Most recent condition data
  - Reasonable financial projections
- Targets for Group Plans apply to the group as a whole
- Reported annually to National Transit Database (NTD)



# E. Recordkeeping and Reporting Requirements

Including the role of the National Transit

**Database** 





### Annual Reporting Requirements

- Submit to NTD
  - I. Data Report
    - Projected performance targets for next fiscal year
    - System Condition and Performance Reports
- 2. Narrative Report
  - Change in condition
  - Progress toward targets
- Group Plan Sponsors submit consolidated reports on behalf of their participants

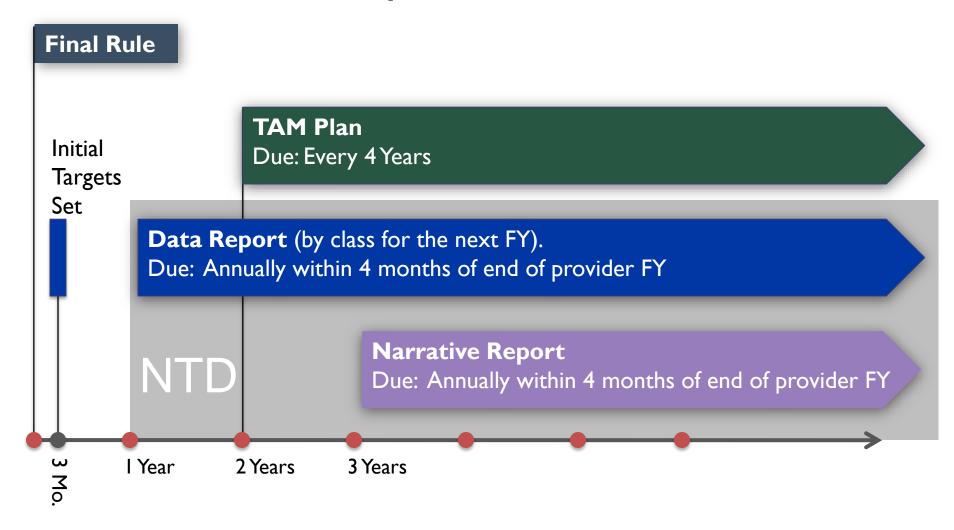


#### Recordkeeping Requirements

- Maintain records supporting TAM Plan
- Share with State and metropolitan planning organization (MPO) planning agencies
  - TAM Plan
  - Performance targets
  - Investment strategies
  - Annual condition assessments

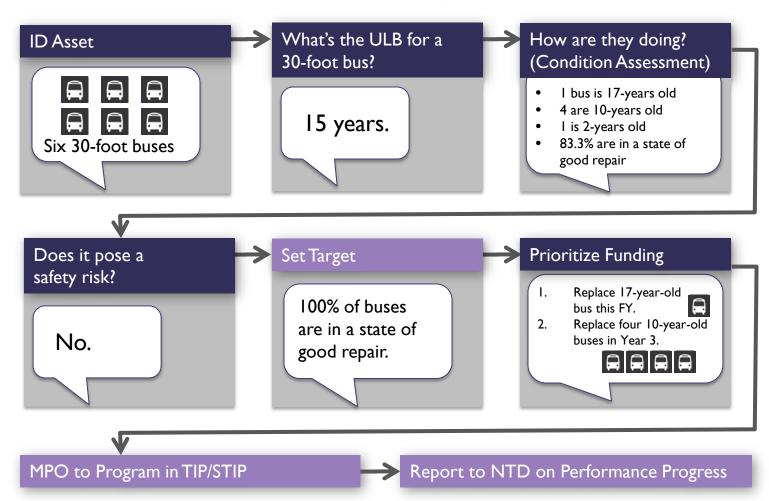


#### Illustration of Proposed TAM Timelines





## TAM Workflow (Example – 30-ft bus)





#### Certification

- TAM Plans are Self-Certified by the Accountable Executive
- FTA will update Certifications and Assurances to reflect TAM Plan requirements
- FTA will review Plans and Progress during Triennial and State Management Reviews, as well as during MPO Certification Reviews



## Tools





#### Technical Assistance from FTA

TERM-Lite

Transit Asset

Management

Guide

TCRP Products TAM News & Noteworthy Practices

AssetManagement
Pilot Project
Reports &
Presentation

Asset
Inventory
Development
& Integration
Guide

Training & Webinars

Facility
Condition &
Rail
Guideway
Guidebooks

www.fta.dot.gov/sgr



## Next Steps



Receive FTA email updates on State of Good Repair and Asset Management at <a href="www.fta.dot.gov/sgr">www.fta.dot.gov/sgr</a>



## Schedule and Timeline

Time Period	Providers	FTA
Comment Period (through November 30)	Provide feedback on the NPRM	Present summary webinars
Post-comment period	Begin/continue asset management planning	Conduct industry readiness assessment
Final rule issued	Implement rule	Ongoing technical Assistance



## Specific Requests for Feedback

- Cost implications
  - Cost assumptions/estimates. Provide examples from your TAM Projects, experiences
  - Additional costs for states and MPOs in target setting?
  - Any information that could assist in quantifying the costs, benefits, and transfers
- Estimating benefits information sources and methodologies for estimating the benefits



# Feedback (con't)

- Non-statutory criteria
  - Appropriate for Tier I providers?
  - Extended to Tier II providers?
- Proposed group TAM plan requirements
- Proposed deadlines
- How to analyze the benefits and costs of addressing the SGR backlog



#### Submitting Comments

- Electronically: <a href="http://www.regulations.gov">http://www.regulations.gov</a>
- U.S. Mail:

Docket Operations

**USDOT** 

1200 New Jersey Avenue SE,

West Building

Room W12-140

Washington, DC 20590-0001

- Hand Deliver: Docket Operations in Room W12-140 of the West Building, Ground Floor, at 1200 New Jersey Avenue SE, Washington, DC (M-F, 9:00 am – 5:00 pm)
- FAX: 202-493-2251



# Providing Feedback

- Comments accepted until November 30, 2015
- Comments should identify

Docket # FTA-2014-0020 or

RIN # 2132-AB07

 For clarifying questions or more information, please contact:

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